

*Working together to sustain a viable future for California's grasslands*

Grey Hayes, PhD  
Elkhorn Slough  
Coastal Training Program

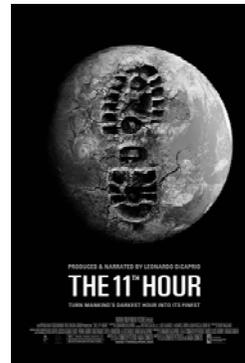


## Outline of Talk

- Threats
- What are we doing?
- How are we doing?
- How do California's grasslands fare?
- How could we do better?
- What can you do?

## Threats

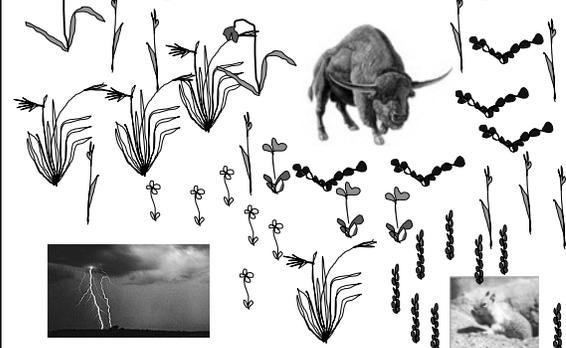
## Global Warming

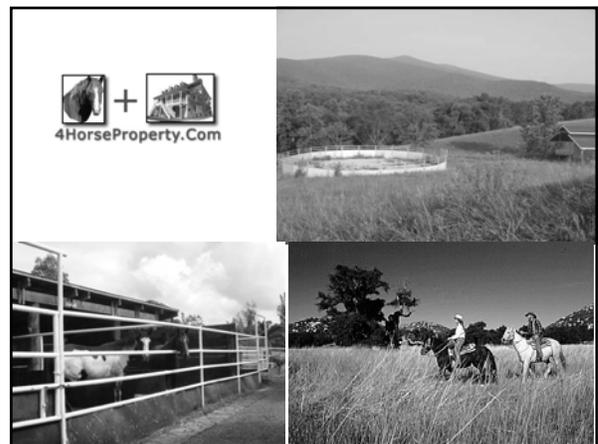
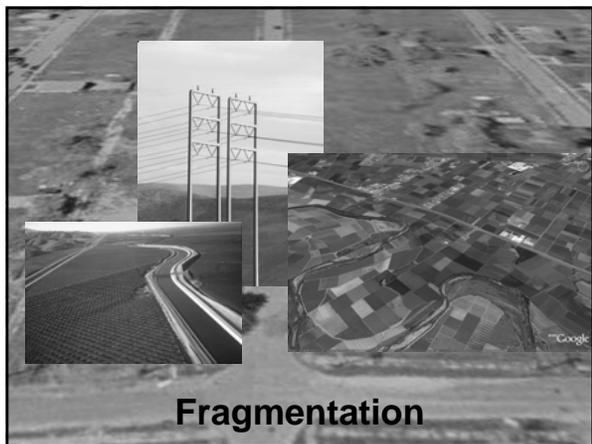
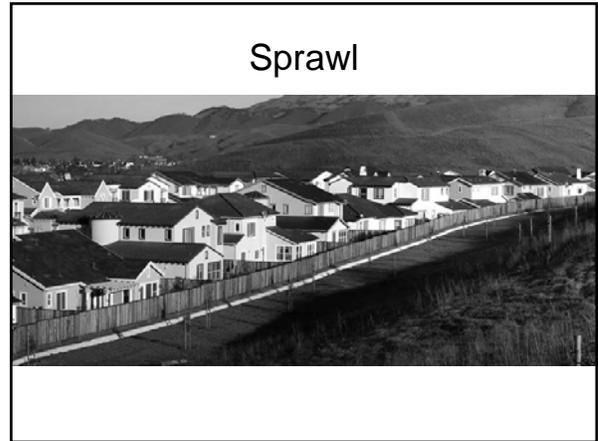
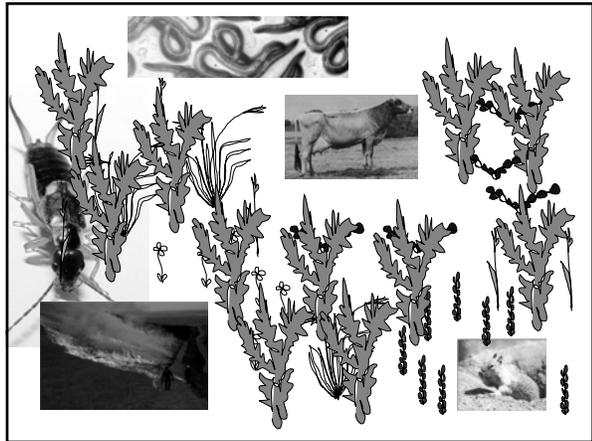
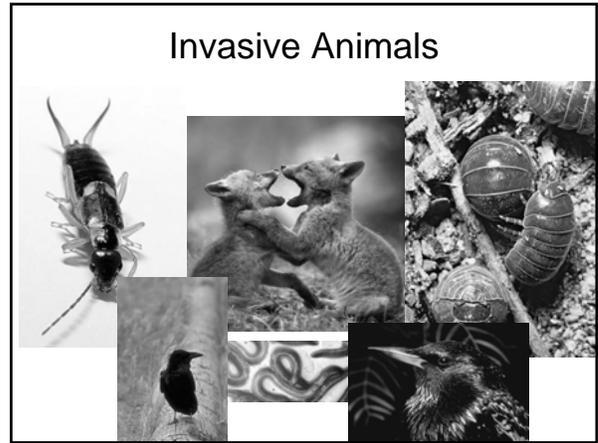
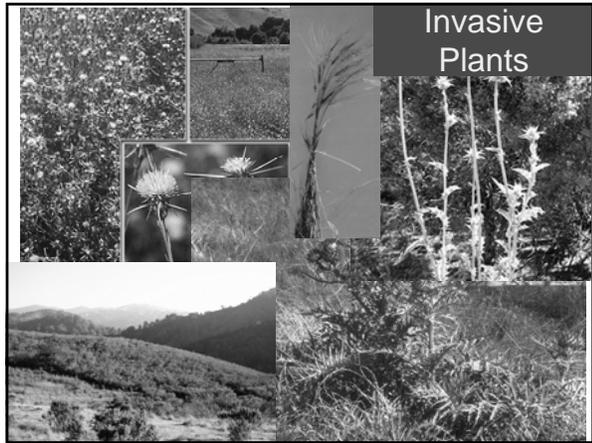


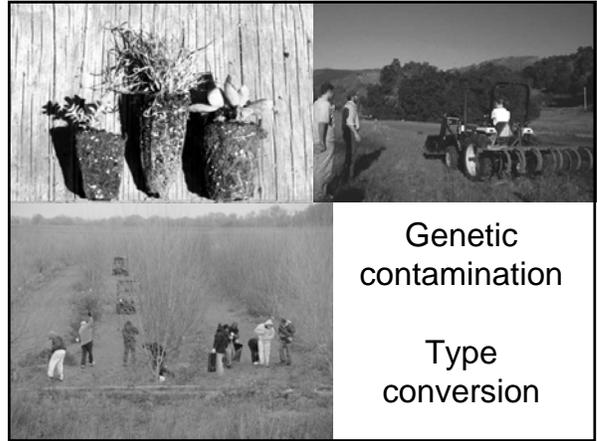
## Genetically Modified Organisms



## Changed Disturbance Regimes







What are we doing?

And who's doing it?

- The Who
- Scientists
  - Land managers
  - Policy makers
  - Land use planners
  - Regulators
  - Conservation lands acquisition agents





## Public Grassland Manager Priorities

- Reduce all non-native species
- Increase targeted sensitive species
- Increase native grasses

Elkhorn Slough Coastal Training Program 2005 Grassland Manager Survey Results



The Policymaker




## Statewide/Regional Conservation Initiatives

## The California Land Conservation (Williamson) Act



### 2006 Status Report



Arnold Eisenberger  
 Governor  
 State of California

Mike Christensen  
 Secretary for Business  
 The Governor's Agency

Richard Lohr  
 Director  
 Department of Conservation

Department of Agriculture  
 Natural Resources Conservation Service  
 California

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### Grassland Reserve Program (GRP)

The Grassland Reserve Program (GRP) is a voluntary program offering landowners the opportunity to protect, restore, and enhance grasslands on their property. Section 2401 of the Farm Security and Rural Investment Act of 2002 (Pub. L. 107-171) amended the Food Security Act of 1985 to authorize this program. The Natural Resources Conservation Service (NRCS), Farm Service Agency and Forest Service are coordinating implementation of GRP, which helps landowners restore and protect grassland, rangeland, pastureland, shrubland and certain other lands and provides assistance for rehabilitating grasslands. The program will conserve vulnerable grasslands from conversion to cropland or other uses and conserve valuable grasslands by helping maintain viable ranching operations. Grasslands make up the largest land cover on America's private lands. Privately-owned grasslands and shrublands cover more than 225 million acres in the United States. For the first time, the U.S. Department of Agriculture will direct financial resources and technical expertise to help landowners protect and restore these lands.

- National GRP Information

California NRCS GRP Information

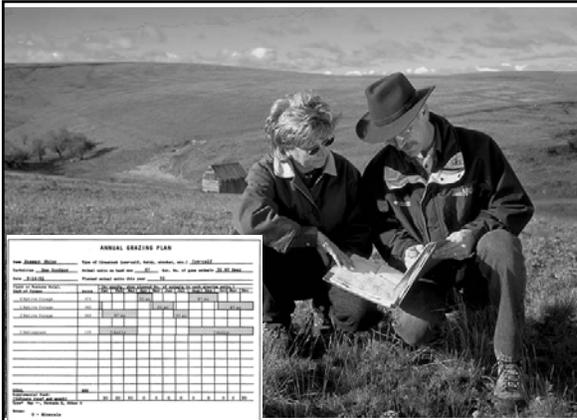
Note: There is no funding allocation for the GRP program for Fiscal Year 2006. Therefore there is no FY06 application period or instructions.

How to Apply for GRP in California

**Not Applicable for Fiscal Year 2006.**

Prior Applicants

Applications received in a previous year for GRP will continue to be considered for funding unless the application is withdrawn at the written request of the applicant. Applicants who want to change what is included in a previous GRP offering can cancel the previous application and reapply. Such changes that might affect an application this way would include modification of location or acreage within




ANNUAL GRAZING PLAN

Year: 2006  
 Name of Rancher, Owner, Lessee, etc.: [redacted]  
 Location: [redacted]  
 Acreage: [redacted]  
 Date of Application: [redacted]  
 Date of Review: [redacted]  
 Date of Approval: [redacted]  
 Date of Rejection: [redacted]  
 Date of Withdrawal: [redacted]  
 Date of Renewal: [redacted]  
 Date of Termination: [redacted]  
 Date of Revocation: [redacted]  
 Date of Suspension: [redacted]  
 Date of Reinstatement: [redacted]  
 Date of Rejection: [redacted]  
 Date of Withdrawal: [redacted]  
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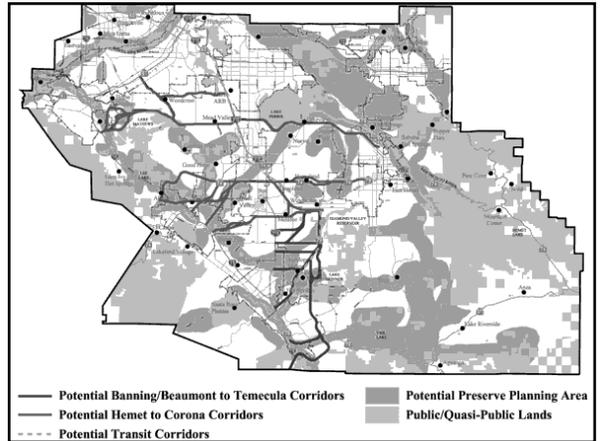
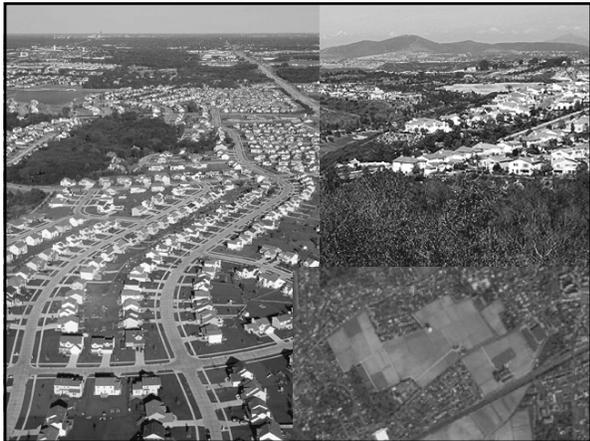
## The Land Use Planner



## Planner's Code of Ethics

- We shall have special concern for the long-range consequences of present actions.
- We shall promote excellence of design and endeavor to conserve and preserve the integrity and heritage of the natural environment.
- We shall not direct or coerce other professionals to make analyses or reach findings not supported by available evidence.

American Institute of Certified Planners Code of Ethics and Professional Conduct  
 Adopted March 19, 2005; Effective June 1, 2005



## The Regulator



## 282 native vertebrate taxa

- 101 mammals
- 130 birds
- 14 amphibians
- 38 reptiles

## 996 native plant taxa

- 18% of California's 5411 taxa



# sensitive taxa in CA grasslands	% of total sensitive taxa in CA	Taxonomic Group
54	12%	Vertebrates
46	13%	Invertebrates
479	31%	Plants

ENDANGERED SPECIES ACT OF 1973  
 [Public Law 93-203, Approved Dec. 28, 1973, 87 Stat. 884]  
 [As Amended Through Public Law 107-136, Jan. 24, 2002]

FISH AND GAME CODE  
 SECTION 2050-2068

AN ACT To provide for the conservation of endangered and threatened species, fish, wildlife, and plants, and for other purposes.

## Conservation Lands Acquisition Agents



National Land Acquisition Plan  
 US Department of the Interior  
 and  
 US Department of Agriculture  
 February, 2005

**Conceptual Area  
 Preservation Plan  
 Plan**

Elkhorn Slough  
 Watershed Conservation Plan

The Elkhorn Slough Foundation  
 The Nature Conservancy  
 August 1999  
 Funded by the David and Lucile Packard Foundation



Work on "pocket park" completed

Forever green

First part of Resica Falls Boy Scout Reservation conserved as open space

The article discusses the completion of work on a 'pocket park' and the conservation of the first part of the Resica Falls Boy Scout Reservation as open space. It features several sub-sections and photos illustrating the project and the natural environment.

How're we doing?

### The Scientist

- Almost no reserve design studies
- A few species-specific studies (mostly dominant grasses)
- Many studies on invasives, with little application
- 27 fire studies; 19 useful for meta-analysis
- 25 grazing studies; 6 useful for meta-analysis

### The Public Lands Manager

- Parcels are not visited yearly
- <1 staff person for 16,000 acres
- Loss of endangered species = greater burden on private property owners

Holloran, P., and D. Press. 2005. Obstacles to Land Stewardship in California. Draft Report

## The Public Lands Manager

- 1/3 of properties have no management plans
- Outdated management plans on many properties
- Insufficiently document management efforts

California State Auditor, "California's Wildlife Habitat and Ecosystem: The State Needs to Improve Its Land Acquisition Planning and Oversight," Report No. 2000-101, June 2000

## The Policy Maker



8.3 million private grassland acres  
45 advisors  
= 185,000 acres of grassland each



## The Land Use Planner

- Municipalities: mixed success
  - Monterey County: 5 years, 3 versions, \$5,000,000 General Plan Update
  - Ventura: uses science, progressive policies
  - Very few have grassland ordinances
- Coastal Commission
  - Local Coastal Program violations rampant
  - Total of \$2,000,000 of fines revenue year

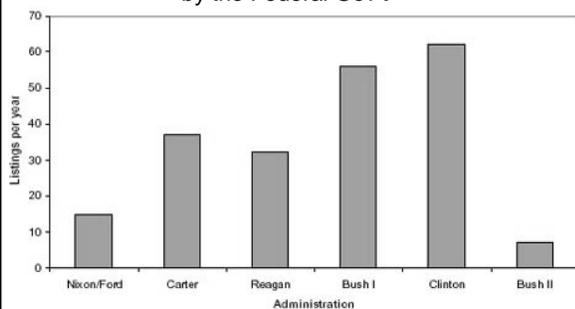
## The Regulator



Would the proposal result in impacts to:	Potentially Significant	Potentially Significant (Direct Mitigation Mitigated)	Less Than Significant Impact	No Impact
a) Endangered, threatened or rare species or their habitats (including but not limited to plants, fish, insects, animals, and birds)?	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
b) Locally designated species (e.g., "Heritage Trees")?	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
c) Locally designated natural communities (e.g., oak forest, coastal scrub, etc.)?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
d) Wetland habitat (e.g., marsh, riparian, and vernal pools)?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
e) Unique geological or migration corridors?	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>

Few T&E listed species  
No clear nexus for community protection  
Cumulative impacts rarely analyzed

Number of Endangered Species Listed Each Year by the Federal Gov't

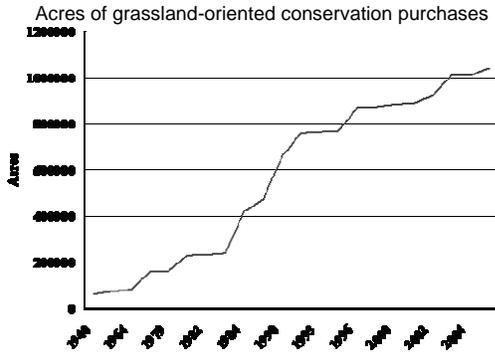


Center for Biological Diversity

## Conservation Banks



### The Conservation Land Acquisition Agent



### The Acquisition Agent

Habitat type	Private	Public	Total	% Private
Conifer woodland	434	1,166	1,599	27
Desert shrub	3,804	10,500	14,304	27
Desert woodland	25	9	34	73
Hardwood woodland	4,036	634	4,669	86
Hardwood forest	85	43	128	66
Grassland	8,273	889	9,163	90
Shrub	5,135	6,504	11,638	44
Wetland	129	60	189	68

Figures in thousands of acres

California Department of Forestry 2003

How do California's grasslands fare?

Most invaded system in world

One of the top ten most endangered ecosystems in U.S.

Coastal prairie is the most urbanized habitat type in U.S. (and the most diverse in No.Am.)

99%

Loss of native grassland

(*Kreissman 1991*)

26%

Loss of native annual and perennial grasslands between 1945 and 1980

(*Mayer and Laudenslayer 1988*)

**8,653%**

Increase in non-native annual grassland

*(Barbour et al. 1991)*

**99.9%**

Loss of needlegrass steppe

*(Barbour et al. 1991)*

**90%**

Loss of northern coastal bunchgrass

*(Barbour et al. 1991)*

**68.3%**

Loss of alpine meadows

*(Barbour et al. 1991)*

**All Grassland  
Endangered Species  
Continue to Decline**

How could we do better?

## Scientists

- Study questions with clear *application* for grassland management, and propose solutions to decision makers
- Inventory species distributions to prioritize conservation activities
- Help develop nomenclature for grassland communities
- Clarify the importance of genetic vs. more easily obtained demographic data for species recovery
- Increase genetic sampling to assess not just listed species, but also other species of concern
- Inform agencies with data: petition to protect vertebrate populations under the federal ESA and create lists of regionally significant populations for protection under CEQA
- Describe grassland species response.
- Explore potential grassland indicator species including ones that could be planted in grasslands to facilitate monitoring

## The Land Manager

- Create adaptive management regimes
- Assess management outcomes
- Communicate with other grassland managers
- Demonstrate management practices
- Be familiar with landscape-scale issues: species need varying frequencies, intensities, and types of disturbance
- Work with others in designing and acquiring effective reserves and corridors.
- Protect grassland corridors while restoring and managing seed dispersal agents – e.g., California quail and ungulates

## The Policy Maker

- Create a regulatory nexus for large-scale grassland reserves
- Create more regional governance, like the Coastal Commission
- Give grasslands legal protection
- Legally reinforce the centrality of avoidance with CEQA; clarify the meaning of 'mitigation'

## The Land Use Planner

- Integrate genetic considerations in mitigation
- Put conservation priorities in open space protection, especially in general plans.
- Provide mechanisms for long term stewardship, connectivity to larger scale conservation efforts (corridors), and mitigation for ongoing impacts of development.
- Better estimate funding needed to implement mitigation and monitoring,
- Funding and other uncertainties should be reviewed by third party scientists
- Use CEQA rules to protect species *and* habitats, including newly recognized grassland types.
- Incorporate regional landscape planning with local/regional plans

## Regulators

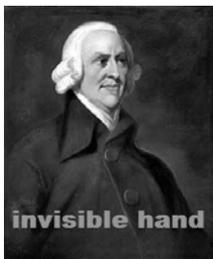
- Protect invertebrate and plant species *and* populations
- Use genetic studies to inform listing decisions
- Prioritize genetic research in species recovery plans
- Partner with research institutions
- Create lists of regionally significant populations for protection under CEQA
- Speed recovery plan production and frequently revision.
- Define corridors as part of critical habitat designations
- Reinvigorate biodiversity councils and other groups for regional landscape conservation

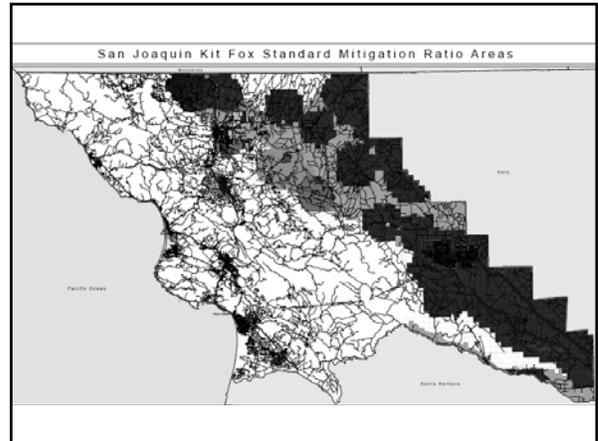
## Conservation Lands Acquisitions Agents

- Reference genetic conservation efforts suggested in recovery plans.
- Resolve issues with data sharing. Releasing reserve design maps increases land prices, but withholding data hinders cooperation among diverse interests.
- Learn from other countries' to incorporate 'working landscapes' with conservation, especially Mediterranean areas like South Africa and France.
- For better information, ask scientists and use GIS *analyses* not just maps.
- Improve mechanisms other than fee title ownership. With systems for grasslands parallel to sustainable forestry certification, conservation easements might include better conditions and monitoring.
- Create performance measures for success in grassland conservation programs

Not enough \$

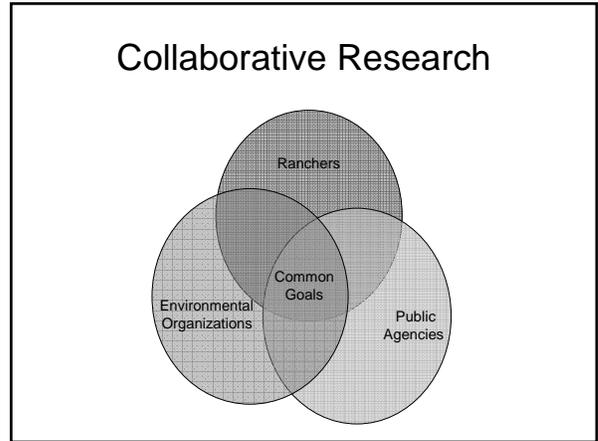
Its this guy's fault

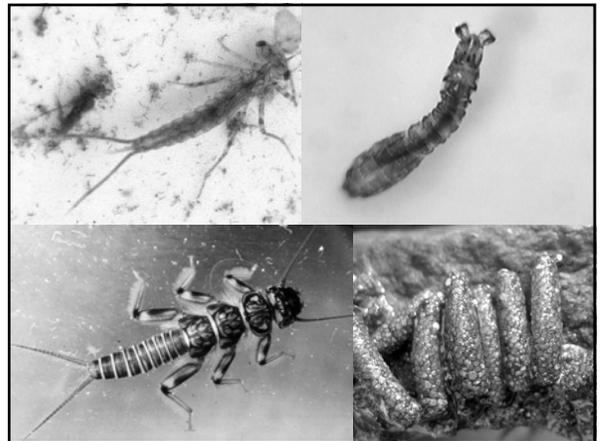
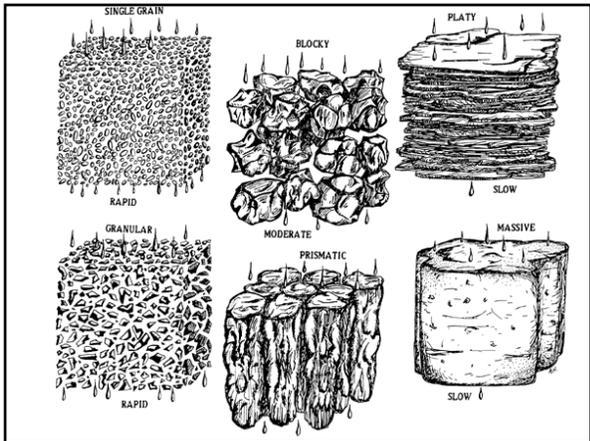


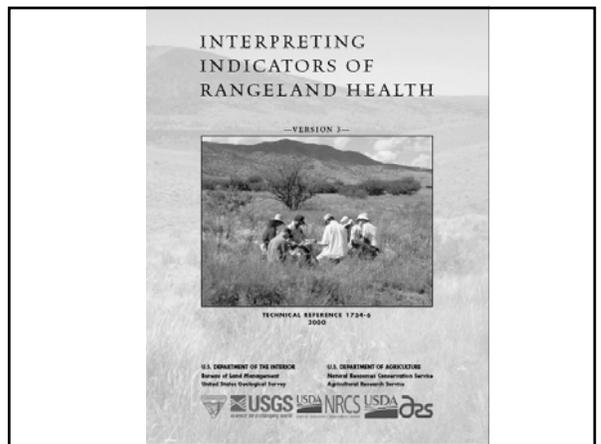
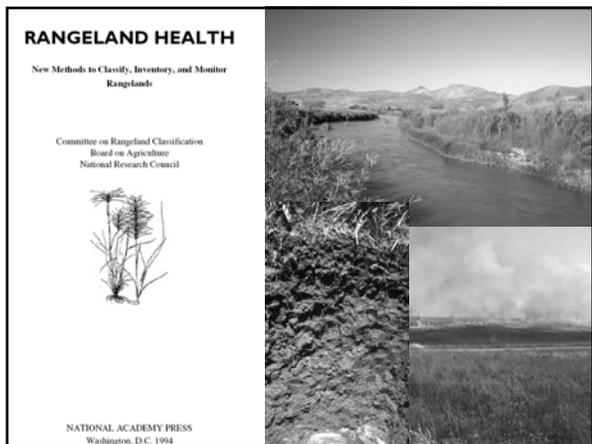


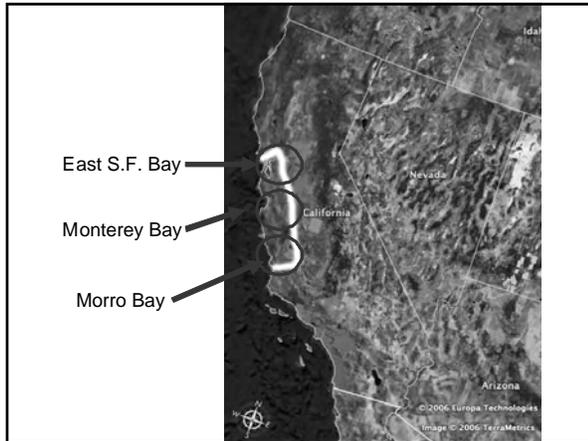
The Central Coast  
Rangelands Coalition

A Case Study in  
Collaborative Research  
And Ecosystem-Based Management









## CCRC 5-Year Goals

- Increase the capacity of land managers to steward central coast rangelands by:
  - Increased capital
  - Increased community and neighbor support
- Build to 1,000,000 acres of cooperating lands
- Continue to monitor participating ranches
- Measurably increase the public's understanding the value of sustainably managed rangelands



## Regional Education and Research Leadership

## Community Education

## Community Education

- Ecosystem services
  - Management is necessary
  - Management needs funding
- History
  - Grasslands are integral to California's culture
- Land use planning
  - Is good for everyone
- Grassland critters are cute and worth saving





What can you do?

Find Reference Sites

Change your terminology

Change your terminology

- Eliminate “overgrazing”

Change your terminology

- Eliminate “overgrazing”
- Eliminate free-standing term ‘grazing’ and most generalizations thereof

## Change your terminology

- Eliminate “overgrazing”
- Eliminate free-standing term ‘grazing’ and most generalizations thereof
- Ditto with ‘fire’ and ‘rest’

Be a scholar:

Read and recall  
peer-reviewed literature

Work Across Disciplines

Work Across Disciplines

Work with Others

Work Across Disciplines

Work with Others

More Frequently

Thank You

